#### PAST, PRESENT, AND FUTURE OF **TRANSIT-ORIENTED DEVELOPMENT** IN EUROPEAN CITY-REGIONS

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# CASUAL

### Co-creating Attractive and Sustainable Urban Areas and Lifestyles

#### **Project Facts**

#### Client

Formas / Joint Programming Initiative Urban Europe

Lead Partner Nordregio

#### Partners

Austrian Institute for Spatial Planning (ÖIR)

TU Delft

Local partner Färgfabriken

Project Number 1533

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Completion date May 2016



# What is **Transit Oriented Development** (TOD)?



### in a nutshell

Development that is oriented towards mass transit facilities

- usually rail, but also Bus Rapid Transit (BRT) and ferry
- "transit" is the key word not to be confused with "transport" (i.e. roads or highways)



# Brief history

• Three types of settlements:

- 1. The walking city
- 2. The transit city
- 3. The automobile city
- 4. TOD based city

Term **TOD** coined by Peter Calthorpe in The Next American Metropolis (1993)



### Two main TOD types

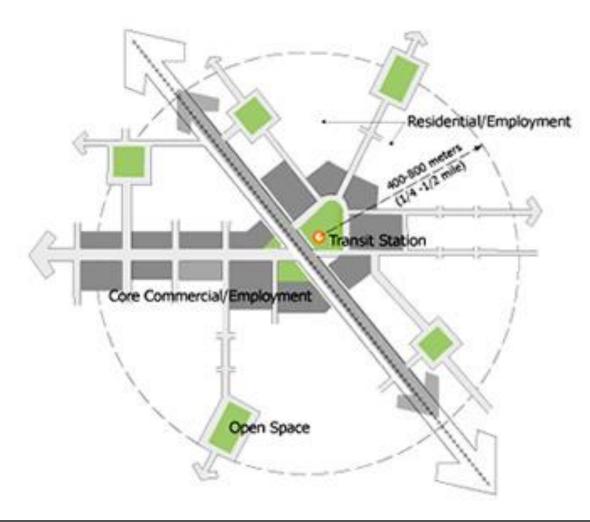
### 1. Node TOD

- Heavy rail based (R-TOD)
- Urban or suburban
- Single node or multi node
- 2. Corridor TOD
  - Light rail based (R-TOD)
  - BRT based (B-TOD)
  - Ferry based (FOD)
  - Urban



### Single Node TOD

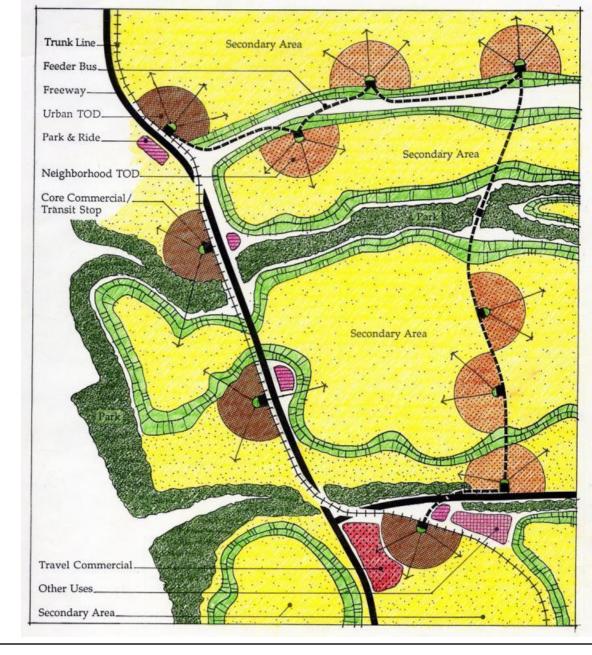
- Development takes place within a circle centered on a train station
- Circular pattern
- Radius varies from 0.5 km in the US (pedestrian access) to 2-3 km in the Netherlands (bicycle access)
- Applicable in urban or suburban areas





### Multi Node TOD

- Same as single node TOD but it reaches further than a single location to create a network of nodes
- Beads-in-a-string pattern
- Applicable to a region





### Corridor TOD

- Linear development along a transit line with frequent stops
- Solid pattern because the nodes (i.e. tram or BRT or ferry stops) are near each other
- Applicable to an urban area (e.g. for finger-like urban extension)





### **Characteristics**

High quality urban design

Average to high densities (not necessarily high-rise)

Pedestrian- and cyclist-friendly environment

Easy access of transit facilities



# TOD: The origin & evolution?

Europe > US > Europe

### Three case studies

- 1. Austria (Vienna) Central Europe
- 2. Netherlands (Amsterdam) Western Eurpe
- 3. Sweden (Stockholm) Northern Europe
- Timeline
  - Post-WWII present
- Method
  - Secondary data (policy reports, books, articles, etc.)

### Outputs:

- CASUAL project **Working Paper no. 5**
- Article under review in *Land Use Policy*



### Theoretical framework:

### The "culturized Planning model"



CONTEXT

#### Manifest Culture

**Planning Artefacts**: territorial structures (land-use, morphology, etc.); decentralization; institutional structure; policy solutions; scope of urban and regional plans/strategies/projects; degree of bindingness; language and graphic representation styles.

#### Manifest and Latent Culture

**Planning Environment**: learned assumptions, frames, and values of planners; cognitive structures; world views; professional mission, objectives, and principles (equality, sustainability, social justice, etc.); local planning traditions; local planning history; planning processes (hiararchical, cooperative, technical, etc.); planning style (development-led vs. plan-led); decision-making environment (participatory, top-down, etc.); perception and self-conception of the planning profession.

#### Latent Culture

**Societal Environment:** Taken-for-granted social norms, beliefs, and perceptions affecting planning; societal background; orientation towards time (past, present, or future, i.e. desire to preserve or modernize); ways of dealing with uncertainty (rigidity vs. flexibility); relationship with nature (i.e. protection or exploitation); conception of justice; degree of individualism vs. collectivism; emotional orientation.

Based on Knieling and Othengrafen (2015)

# **Postwar Spatial Planning Policy**

### in Austria, the Netherlands, and Sweden

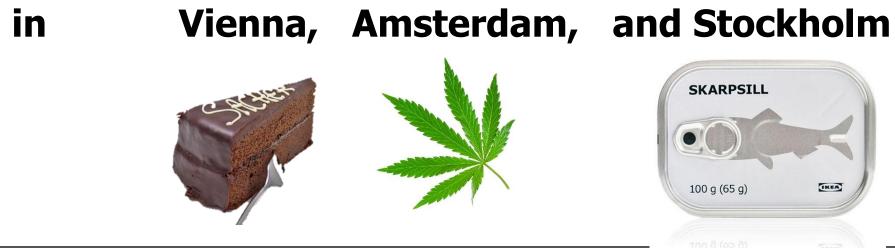




- 1950s: Major focus on housing reconstruction (Netherlands and Austria)
- 1960s: Infrastructure development both roads and rail
- 1970s: Creation of new suburbs and towns (Sweden and Netherlands)
- 1980s onwards: re-urbanization trends | urban revitalization
- 1990s: rise of neoliberalism
- Planning has acquired a bad name!



## **Postwar TOD Policy and Practice**





## General trends

- 1950s-1970s: The suburban TOD era
- Urban expansion
  - Vienna: classic ring-radial growth
  - Amsterdam: lobe city
  - Stockholm: star shape

Let's review a few recent and representative examples from each city

- Housing transit construction proceed more or less in parallel
- 1980s-onwards: The urban TOD era
- Infill, brownfield development in areas served by transit



### Vienna



- Seestadt Aspern, a TOD area still under development
  - New urban centre in the east of Vienna
  - Multifunctional district with a mix of residential, office, scientific, research and educational uses
  - In 2028, 240 hectares of developed land, 20,000 residents and a similar number of workplaces
  - Integrated mobility strategy for incoming residents (prioritising walking, cycling and public transport)
  - Connected to the public transport network of Vienna and the wider metropolitan region through metro, light rail and heavy rail, tram and bus network
  - Aim of maximising the attractiveness of streets and public spaces
  - Broad choice of shops, restaurants and other services are provided
  - The highest densities around the two metro stations

### Amsterdam

- Zuidas district, a TOD centred on the South Station
  - Success has been ascribed to the availability of large amounts of office space, a concentration of prestigious law firms, the proximity to the Schiphol airport, an international allure, and excellent accessibility by car (including the necessary parking facilities)
  - The general quality of the local urban environment is currently rather mediocre
  - Largely mono-functional and dominated by high-rise office buildings



- Ambitious plans
  - putting the railway and highway infrastructure underground
  - providing additional space for new housing, open space and green transport modes (cycling and walking)
  - transformation into to a fully-fledged urban centre, incorporating a balanced mix



# Stockholm



- Regional urban core of Flemingsberg
  - almost 20 km south of the centre
  - area now characterised by scattered multi-storey housing, a research park, a university and university hospital, a regional court and a police station
  - current plan to densify the area with new apartments, shopping and leisure facilities, and additional office space
  - proposed transport infrastructure projects: a tramline connecting
    Flemingsberg with the southern western suburbs of Stockholm and a high-speed
    rail line (the East Link Project),
    connecting Stockholm with Linköping
    and Södertälje



## Conclusion

- TOD has clearly originated in Europe
- The history of TOD goes back at least seven decades
- Intrinsic part of planning since WWII
- The current TOD reincarnation is more focused on urban design
- Planning has been crucial in making TOD happen
- The current loss of reputation of the planning profession makes the future of TOD uncertain



# Lessons for practitioners

- Transit-oriented development (TOD) does not occur naturally and governments play a major role in steering development towards transit stations and lines – or in servicing existing housing developments with public transport
- TOD is context dependent
- Efforts to promote TOD in brownfield urban areas are important given the trend toward a return to the city and ideas of "green urbanism"
- It is also important to support the development of new centres at the edge or outside larger cities as integral parts of regional polycentric strategies
- Different types of TOD can be employed in parallel: nodal TOD, regional network TOD, and urban corridor TOD





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